

Request for City Council Committee Action from the Department of Public Works

Date: November 19, 2013

To: Honorable Sandra Colvin Roy, Chair Transportation & Public Works Committee

Referral to: Honorable Betsy Hodges, Chair Ways and Means/Budget Committee

Subject: Bluff Street Trail - Project Funding

Recommendation:

- A. Authorize the proper City officers to negotiate and execute a Construction Cooperative Agreement with Hennepin County to accept County's cost participation for the Bluff Street Trail project (CBIK025) in the amount of \$300,000.
- B. Authorize the proper City officers to accept federal Non-Motorized Transportation Pilot Program (NTP) grant to be used for the Bluff Street Trail project (CBIK025) in the amount of \$859,000 and execute the necessary agreement with Minnesota Department of Transportation for this federal grant.
- C. Request authorization to adjust capital appropriation and revenue budgets:

Increase the Federal Grant appropriation and revenue budget (321012) by \$859,000 in 04100-9010943-CBIK025

Increase the Hennepin Co Grant appropriation and revenue budget (322002) by \$300,000 in 04100-9010943-CBIK025

Decrease the State Grant appropriation and revenue budget (321510) by \$1,200,000 in 04100-9010943-CBIK025

Decrease the Net Debt Bond appropriation and revenue budget by \$715,000 in 04100-9010943-CBIK025

Increase the Net Debt Bond appropriation and revenue budget (384601) by \$35,000 in 04100-9010937-CPV059; \$315,000 in 04100-9010937-CPV061; 220,000 in 04100-9010937-CBIK025 and \$145,000 in 04100-9010937-CPV091

to accomplish three bicycle and pedestrian projects as follows:

- 1) Gateway Park/2nd Street bicycle connection from Hennepin to 2nd Avenues South and restripe 2nd Street North from 1st to 3rd Avenues North at \$220,000.
- 2) Hennepin Avenue on-street bicycle lanes extended from 11th Street to Lyndale Avenue at \$350,000.
- 3) Osseo/44th/Penn Avenue North pedestrian and bicycle related intersection area improvements at \$145,000.
- D. Request concurrence of the Board of Estimate and Taxation in the reallocation of unissued Net Debt Bonds for 04100-9010943-CBIK025.
- E. The City expresses its intent to reimburse from bond proceeds costs from this date forward up to 125% of the revised project appropriation per the City's adopted financial policy in this regard.

Previous Directives:

- <u>June 28, 2013</u> Authorize agreement with MPRB to operate and maintain trail on their property; Authorize agreement with MNDOT maintain trail on MNDOT right-of-way.
- August 17, 2012 Authorize a Limited Use Permit with MNDOT to operate and maintain the portion of the Bluff Street Trail within the right-of-way of the I-35W over the Mississippi River Bridge.
- <u>February 15, 2008</u> Authorize the proper city officers to negotiate and enter into a cost participation agreement with MNDOT regarding the I-35W Bridge Reconstruction Project to allow for an access tunnel under the freeway.

Department Information:

Prepared by: Jon Wertjes, P.E., Director, Traffic & Parking Services, 673-2614 Meseret Wolana, P.E. Project Engineer, 673-3527
Approved by:
Steven A. Kotke, P.E., Director of Public Works
Presenters in Committee: Jon Wertjes and Meseret Wolana

Financial Impact

		Appropriation and Revenue budget adjustments			
Description	Project #	Henn Co Grant	Federal Grant	State Grant	Net Debt Bonds
Bluff St	CBIK025	300,000	859,000	(1,200,000)	(715,000)
Gateway	CBIK025				220,000
Pavement Maintenance	CPV059				35,000
High Volume Corridor Reconditioning	CPV061				315,000
Penn Ave	CPV091				145,000
Net increase (decrease) by funding source		300,000	859,000	(1,200,000)	0

Community Impact

- Neighborhood Notification
- City Goals
- Comprehensive Plan

Supporting Information

Background

The Bluff Street Trail project is part of a comprehensive bicycle and pedestrian connection that connects downtown through University of Minnesota West and East Banks, Dinkytown, and then continues easterly to the University St Paul Campus near the State Fair. This trail project is an extension of the Dinkytown Greenway (See attached area map.)

Specifically, the overall Bluff Street Trail project will provide an off-road trail from Bridge #9 through the Minneapolis Park & Recreation Board (MPRB) Bluff St Park, extending under I-35W through the box culvert, and adding on-street bicycle lanes to 13th Avenue S where it then connects to the existing 2nd Street S on-street bicycle lanes. (See attached project map.)

The project traverses MPRB and MNDOT property and both have agreed to the project and have entered into proper agreements.

Finally for the Bluff Street Trail project, a separate City Council action is underway to award a construction contract. Once these action and agreements are executed, Public Works intends to begin construction in early-2014.

<u>Funding</u>

The total project budget for Bluff St including Gateway Park is \$2,344,000 which does not include the prior \$872,116 by the City for the tunnel under Interstate 35W. The following funding sources to complete the project are:

- \$ 859,000 Federal Non-Motorized Transportation Pilot (NTP) grant
- \$ 300,000 Hennepin County
- \$1,185,000 City NDB
- \$2,344,000 TOTAL

Transit for Livable Communities (TLC) administers the Federal Non-Motorized Transportation Pilot (NTP) grant under the Bike Walk Twin Cities program. This NTP grant is coming to an end and TLC and along other state and federal partners have concurred that the Bluff Street Trail project is the proper project to accept all of the remaining grant funds. In addition, TLC has indicated there willingness to place all funds here and understands this would reduce the City's funding contribution. As a condition, TLC is requesting that the three other projects be funded by City and other resources. These three projects are:

• Gateway Park/2nd Street bicycle connection from Hennepin to 2nd Avenues South and restripe 2nd Street North from 1st to 3rd Avenues North at \$220,000 as a subproject within the Bluff Street Trail project. This sub-project crosses on MPRB Gateway Park and on private property. Proper surface transportation trail easements and/or agreements are needed. Public Works has developed a project concept plan (see attachment) that primarily is a signed and marked with provisions to change the stairs to a ramp at Gateway Park and add a bicycle ramp at Hennepin Avenue. Public Works has presented this concept plan and had initial discussions with all property owners. These discussions have been positive and supportive of the concept. Private property owners have suggested changes to the proposed plan and

Public Works has estimated these costs and included them within the appropriation. Public Works still need to discuss further items with property owners including but not limited to scope, design, and shared funding arrangements. Public Works will work through these details to complete this project and return to City Council as needed such that implementation can be completed in 2014. Location and Design review pending.

- Hennepin Avenue on-street bicycle lanes extended from 11th Street to Lyndale Avenue at \$350,000. This project's general improvements include overlay, sealcoating, signing and striping that will reduce the 5 lane street to 4 lanes and add bicycle lanes in each direction. This project has had numerous meetings and robust community engagement, design plans have been prepared and implementation is scheduled for 2014. Public Works will include this project in the High Volume Reconditioning Corridor Program (CPV061) and Pavement Maintenance (CPV059) to accomplish the pavement overlay, traffic sign/striping and seal coat work accordingly.
- Osseo/44th/Penn Avenue North pedestrian and bicycle related intersection area improvements at \$145,000. Hennepin County is implementing now a 2013 overlay project on Osseo Road through and northwest of this intersection. This overlay will reduce the 4 lane street to 3 lanes and add bicycle lanes in each direction on Osseo Road. As such, this pedestrian/bicycle project will leverage this County overlay work and general improvements including new median and pedestrian crossing, signing and striping, and traffic signal change. Intersection curb realignments, street lighting and streetscape work will be implemented to the extent that budget resources allow. This intersection has had numerous meetings and robust community engagement. Design plans with some additional community engagement and appropriate implementation are scheduled for 2014. Public Works will include the appropriate work in the Penn Avenue North (CPV091) and accomplish the agreed upon improvements within the overall budget constraints.

Attachment: Maps

cc: CM Cam Gordon, Ward 2 CM Barb Johnson, Ward 4 CM Lisa Goodman, Ward 7 T&PW & W&M/Budget – Your committee recommends authorizing the proper City officers to enter and execute a Construction Cooperative Agreement with Hennepin County to accept County's cost participation for the Bluff Street Trail project (CBIK025) in the amount of \$300,000.

Your Committee further recommends that the proper City officers be authorized to accept federal Non-Motorized Transportation Pilot Program (NTP) grant to be used for the Bluff Street Trail project (CBIK025) in the amount of \$859,000 and execute the necessary agreement with Minnesota Department of Transportation for this federal grant.

Your Committee further recommends that proper City officers be authorized Passage of the accompanying resolution adjusting capital expense and revenue appropriations as follows:

Increase the Federal Grant appropriation and revenue budget (321012) by \$859,000 in 04100-9010943-CBIK025

Increase the Hennepin Co Grant appropriation and revenue budget (322002) by \$300,000 in 04100-9010943-CBIK025

Decrease the State Grant appropriation and revenue budget by \$1,200,000 in 04100-9010943-CBIK025

Decrease the Net Debt Bond appropriation and revenue budget by \$715,000 in 04100-9010943-CBIK025

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to accomplish three other bicycle and pedestrian projects as follows:

- 1) Gateway park bicycle connection from Hennepin Avenue to 2nd Avenues South and restripe 2nd Street North from 1st to 3rd Ave North at \$220,000.
- 2) Hennepin Avenue on-street bicycle lanes extended from 11th Street to Lyndale Avenue at \$350,000.
- 3) Osseo/44th/Penn Avenue North pedestrian and bicycle related intersection area improvements at \$145,000.

Be it Further Resolved, the City expresses its intent to reimburse from bond proceeds costs from this date forward up to 125% of the revised project appropriations.